

**ARIZONA PUBLIC SAFETY PERSONNEL  
RETIREMENT SYSTEM**

**FLAGSTAFF POLICE DEPT. (011)**

ACTUARIAL VALUATION  
AS OF JUNE 30, 2022

CONTRIBUTIONS APPLICABLE TO THE  
PLAN/FISCAL YEAR ENDING JUNE 30, 2024



**FOSTER & FOSTER**  
ACTUARIES AND CONSULTANTS

December 2022

Board of Trustees  
Arizona Public Safety Personnel Retirement System  
Phoenix, AZ

*Re: Actuarial Valuation Report as of June 30, 2022 for Flagstaff Police Dept. (011)*

Dear Members of the Board:

We are pleased to present to the Board this report of the annual actuarial valuation of the Arizona Public Safety Personnel Retirement System (PSPRS). The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year.

This report was prepared at the request of the Board and is intended for use by PSPRS and those designated or approved by the Board. It documents the valuation of the consolidated plan and provides summary information for PSPRS participating employers. This report may be provided to parties other than PSPRS only in its entirety and only with the permission of the Board. Foster & Foster is not responsible for the unauthorized use of this report.

The valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflects laws and regulations issued to date pursuant to the provisions of Title 38, Chapter 5, Article 4 of the Arizona Revised Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in this valuation, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuation, we did not perform an analysis of the potential range of such future measurements.

The computed contribution rates shown in the "Contribution Results" section should be considered minimum contribution rates that comply with the Board's funding policy and Arizona Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

The funding percentages and unfunded accrued liability as measured based on the actuarial value of assets will differ from similar measures based on the market value of assets. These measures, as provided, are appropriate for determining the adequacy of future contributions, but may not be appropriate for the purpose of settling a portion or all of the Plan's liabilities.

In conducting the valuation, we have relied on personnel, plan design, and asset information supplied by PSPRS through June 30, 2022 and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

This valuation assumes the continuing ability of the participating employers to make the contributions necessary to fund this plan. A determination regarding whether or not the participating employers are actually able to do so is outside our scope of expertise. Consequently, we did not perform such an analysis.

In performing the analysis, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

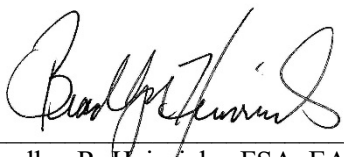
The undersigned are familiar with the immediate and long-term aspects of pension valuations and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All sections of this report are considered an integral part of the actuarial opinions.

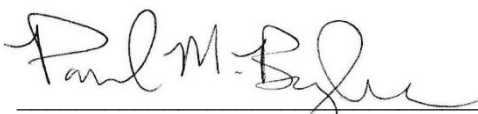
To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the Arizona Public Safety Personnel Retirement System, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the Arizona Public Safety Personnel Retirement System. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at 239-433-5500.

Respectfully Submitted,

Foster & Foster, Inc.

By:   
Bradley R. Heinrichs, FSA, EA, MAAA

By:   
Paul M. Baugher, FSA, EA, MAAA

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# I. SUMMARY OF REPORT

The regular annual actuarial valuation of the Arizona Public Safety Personnel Retirement System for the Flagstaff Police Dept., performed as of June 30, 2022, has been completed and the results are presented in this Report. The purpose of this valuation is to:

- Compute the liabilities associated with benefits likely to be paid on behalf of current retired and active members. This information is contained in the section entitled “Liability Support.”
- Compare accumulated assets with the liabilities to assess the funded condition. This information is contained in the section entitled “Liability Support.”
- Compute the employers’ recommended contribution rates for the Fiscal Year beginning July 1, 2023. This information is contained in the section entitled “Contribution Results.”

## 1. Key Valuation Results

The funded status as of June 30, 2022 and the employer contribution amounts applicable to the plan/fiscal year ending June 30, 2024 are as follows:

	Tier 1 & Tier 2 Members			Tier 3 Members *		
	Pension	Health	Total	Pension	Health	Total
Employer Contribution Rate	9.97%	0.16%	10.13%	8.69%	0.12%	8.81%
Funded Status	103.6%	117.9%	103.8%	110.5%	212.1%	112.1%

## 2. Comparison of Key Results to Prior Year

The chart below compares the results from this valuation with the results of the prior year’s valuation (as of June 30, 2021):

### Contribution Rate

Valuation Date	Tier 1 & Tier 2 Members			Tier 3 Members *		
	Pension	Health	Total	Pension	Health	Total
June 30, 2021	8.00%	0.10%	8.10%	9.00%	0.12%	9.12%
June 30, 2022	9.97%	0.16%	10.13%	8.69%	0.12%	8.81%

### Funded Status

Valuation Date	Tier 1 & Tier 2 Members			Tier 3 Members		
	Pension	Health	Total	Pension	Health	Total
June 30, 2021	107.8%	116.9%	108.0%	107.3%	210.0%	108.9%
June 30, 2022	103.6%	117.9%	103.8%	110.5%	212.1%	112.1%

\* The Tier 3 rates shown are the calculated rates as of the valuation date and do not reflect any Legacy costs that the employer must also contribute.

### 3. Reasons for Change

Changes in the results from the prior year’s valuation can be illustrated in the following tables along with high-level explanations for the entire System below:

	Contribution Rate			
	Tier 1 & Tier 2		Tier 3 Members	
	Pension	Health	Pension	Health
Contribution Rate Last Valuation	8.00%	0.10%	9.00%	0.12%
Asset Experience	0.17%	0.00%	(0.03%)	0.00%
Payroll Base	0.53%	0.03%	(0.11%)	(0.03%)
Liability Experience	2.66%	(0.06%)	(0.57%)	(0.01%)
Additional Contribution	(0.13%)	0.00%	0.00%	0.00%
Assumption/Method Change	2.41%	0.03%	(0.13%)	0.00%
Other	<u>(3.67%)</u>	<u>0.06%</u>	<u>0.53%</u>	<u>0.04%</u>
Contribution Rate This Valuation	9.97%	0.16%	8.69%	0.12%

	Funded Status			
	Tier 1 & Tier 2		Tier 3 Members	
	Pension	Health	Pension	Health
Funded Status Last Valuation	107.8%	116.9%	107.3%	210.0%
Asset Experience	(0.2%)	(0.2%)	0.6%	2.3%
Liability Experience	(3.3%)	3.3%	9.9%	16.4%
Additional Contribution	0.1%	0.0%	0.0%	0.0%
Assumption/Method Change	(1.8%)	(1.3%)	2.3%	(6.7%)
Other	<u>1.0%</u>	<u>(0.8%)</u>	<u>(9.6%)</u>	<u>(9.9%)</u>
Funded Status This Valuation	103.6%	117.9%	110.5%	212.1%

**Assets Experience** – Asset gains and losses (relative to the assumed earnings rate) are smoothed over seven years for Tiers 1 and 2 and over five years for Tier 3. The return on the market value of assets for the year ending June 30, 2022 was (4.2%) for Tiers 1 and 2 and (4.6%) for Tier 3. On a smoothed, actuarial value of assets basis, however, the average return was 7.1% for Tiers 1 and 2 and 7.7% for Tier 3. These returns nearly met the 2021 assumed earnings rate for Tiers 1 and 2 of 7.3% and exceeded the 2021 assumed earnings rate for Tier 3 of 7.0%.

**Payroll Base** – Under the current amortization policy for Tiers 1 and 2, the contribution rate is developed as a level percentage of payroll. Payroll for this purpose includes members of this plan and defined contribution plan’s members that would have been in this plan. To the extent that actual payroll is lower/greater than last year’s projected payroll, the contribution rate will increase/decrease as a result.

**Liability Experience** – Experience overall was unfavorable, driven by salary increases that were higher than expected.

**Additional Contribution** – Monies contributed in excess of the required contribution rate in order to pay down the unfunded liability.

**Assumption / Method Change** – The Board adopted the assumption recommendations provided in the 2022 experience study report, dated April 21, 2022, which updated the salary, inflation, and demographic assumptions. The Board also reduced the interest rate for Tier 1 and 2 members from 7.30% to 7.20% and continued the decrease in the payroll growth assumption from 3.00% to 2.50%.

**Other** – This is the combination of all other factors that could impact liabilities year-over-year, with the primary sources being changes in benefits for continuing inactive. Note that Tier 3 experience will stabilize as the group matures.

#### 4. Looking Ahead

The volatility in annual returns, which have produced both gains and losses in recent years, was dampened by the asset smoothing reflected in the actuarial value of assets. The significant loss realized this year will, in the absence of other gains, put upward pressure on the contribution rate next year.

If the June 30, 2022 pension valuation results were based on the market value of assets instead of the actuarial value of assets, the pension funded percentage for Tiers 1 and 2 would be 100.9% (instead of 103.6%) and the pension employer contribution requirement would be 8.74% of payroll (instead of 9.97%).

#### 5. Conclusion

The funded status for Tiers 1 and 2 will continue to improve if assumptions are met and contributions at least equal to the rates determined for each employer are made to the fund. The recent adoption of a layered amortization approach along with a plan to systematically lower the payroll growth assumption was an excellent step to improve funding and ensure the Plan is on a viable path.

The funded status for Tier 3 will stabilize as the population continues to grow, as contributions appear sufficient to keep the liabilities fully funded.

## II. CONTRIBUTION RESULTS

### Contribution Requirements

Development of Employer Contributions - Tiers 1 & 2 Members				
Valuation Date	June 30, 2022		June 30, 2021	
Applicable to Fiscal Year Ending	2024		2023	
	Rate	Dollar	Rate	Dollar
<b>Pension</b>				
Normal Cost				
Total Normal Cost	17.62%	\$ 983,298	18.08%	\$ 889,355
Employee Cost	<u>(7.65%)</u>	<u>(426,914)</u>	<u>(7.65%)</u>	<u>(376,304)</u>
Employer (Net) Normal Cost	9.97%	556,384	10.43%	513,051
Amortization of Unfunded Liability	<u>0.00%</u>	<u>0</u>	<u>(4.32%)</u>	<u>(212,501)</u>
Total Employer Cost (Pension)	9.97%	556,384	6.11%	300,550
<b>Health</b>				
Normal Cost	0.33%	18,416	0.38%	18,692
Amortization of Unfunded Liability	<u>(0.17%)</u>	<u>(9,487)</u>	<u>(0.28%)</u>	<u>(13,773)</u>
Total Employer Cost (Health)	0.16%	8,929	0.10%	4,919
<b>Total Employer Cost (Pension + Health)</b>	<b>10.13%</b>	<b>565,313</b>	<b>6.21%</b>	<b>305,469</b>
Total Minimum Contribution Requirement (if applicable)	8.00%		8.00%	
Alternate Contribution Rate (ACR) *	8.00%		8.00%	
Underlying Payroll (as of valuation date)		5,444,469		4,775,729

\* The Alternate Contribution Rate is the sum of the positive amortization rates for Tiers 1 & 2 Pension and Health (subject to an 8% minimum) and is charged when retirees return to active status.

The results above are shown both prior to and after the application of the statutory minimum contribution requirement of 8% of payroll (5% of payroll if the actual employer contribution is less than 5% for the 2006/2007 Fiscal Year) and are based on the current amortization schedule approved by the Board of Trustees for your individual plan (see "Actuarial Assumptions and Methods").



**Development of Employer Contributions – Tier 3 Members**

Valuation Date	June 30, 2022	June 30, 2021
Applicable to Fiscal Year Ending	2024	2023

**Defined Benefit (DB) Retirement Plan**

	Rate	Dollar	Rate	Dollar
<b>Pension</b>				
Total Normal Cost	17.37%	\$ 543,731	17.99%	\$ 473,841
Amortization of Unfunded Liability	<u>0.00%</u>	<u>0</u>	<u>0.00%</u>	<u>0</u>
Total Pension Cost	17.37%	543,731	17.99%	473,841
Employee (EE) Pension Cost	8.69%	271,866	9.00%	236,921
Employer (ER) Pension Cost	8.69%	271,866	9.00%	236,921
<b>Health</b>				
Total Normal Cost	0.24%	7,513	0.24%	6,321
Amortization of Unfunded Liability	<u>0.00%</u>	<u>0</u>	<u>0.00%</u>	<u>0</u>
Total Health Cost	0.24%	7,513	0.24%	6,321
Employee (EE) Health Cost	0.12%	3,757	0.12%	3,161
Employer (ER) Health Cost	0.12%	3,757	0.12%	3,161
<b>Total</b>				
Total Calculated Tier 3 Required EE/ER Individual Cost	8.81%	275,623	9.12%	240,082
Board Approved Tier 3 Required EE/ER Individual Cost <sup>1</sup>	9.56%	299,255	9.94%	261,811
ER Legacy Cost of Tiers 1 & 2 Amort of Unfunded Liabilities <sup>2</sup>	0.00%	0	0.00%	0
Total Calculated Tier 3 Required ER Defined Benefit Cost	8.81%	275,623	9.12%	240,082
<b>Total Board Approved Tier 3 Required ER Defined Benefit Cost</b>	<b>9.56%</b>	<b>299,255</b>	<b>9.94%</b>	<b>261,811</b>
Underlying Payroll (as of valuation date)		3,053,939		2,557,197

<sup>1</sup> The “Board Approved” cost was reset with the June 30, 2022 valuation to be the lesser of 1) the calculated rate plus 0.75%, or 2) the prior Board approved rate. Going forward, the funding policy will reflect the approach in setting the costs and will be reviewed annually.

<sup>2</sup> Pursuant to ARS § 38-843(B), the amortization of positive unfunded liabilities for Tiers 1 & 2 shall be applied to all Tier 3 payroll on a level percent basis. However, while it is statutorily required to present the rates in this manner, these are the minimums where alternate methods for paying down that unfunded liability is at the discretion of each employer. Further, to understand the effects of reform in relation to Tier 3, compare the total rate of Tier 3 before application of those legacy costs.

### Development of Employer Contributions – Tier 3 Members

Valuation Date	June 30, 2022	June 30, 2021
Applicable to Fiscal Year Ending	2024	2023

### Defined Contribution (DC) Retirement Plan

	Rate	Dollar	Rate	Dollar
<b>Tier 2 &amp; 3 DB / Non-Social Security</b>				
Employee Cost	3.00%		3.00%	
Employer Cost <sup>1</sup>	3.00%		3.00%	
<b>Tier 3 DC Only</b>				
Employee Cost	9.00%	\$ 19,633	9.00%	\$ 11,570
Employee Health Subsidy Program Cost	0.17%	371	0.19%	244
Employee Disability Program Cost	<u>1.43%</u>	<u>3,120</u>	<u>1.66%</u>	<u>2,134</u>
<b>Total Employee Cost</b>	<b>10.60%</b>	<b>23,124</b>	<b>10.85%</b>	<b>13,948</b>
Employer Cost	9.00%	19,633	9.00%	11,570
Employer Health Subsidy Program Cost	0.17%	371	0.19%	244
Employer Disability Program Cost	<u>1.43%</u>	<u>3,120</u>	<u>1.66%</u>	<u>2,134</u>
<b>Total Employer Cost (before Legacy)</b>	<b>10.60%</b>	<b>23,124</b>	<b>10.85%</b>	<b>13,948</b>
ER Legacy Cost of Tiers 1 & 2 Amort of Unfunded Liabilities <sup>2</sup>	0.00%	0	0.00%	0
<b>Total Employer Cost</b>	<b>10.60%</b>	<b>23,124</b>	<b>10.85%</b>	<b>13,948</b>
Underlying Payroll (as of valuation date)		212,828		124,809

<sup>1</sup> Employer rate is 4% for Tier 2 members for a period of time depending on the individual's membership date.

<sup>2</sup> Pursuant to ARS § 38-843(B), the amortization of positive unfunded liabilities for Tiers 1 & 2 shall be applied to all Tier 3 payroll on a level percent basis. However, while it is statutorily required to present the rates in this manner, these are the minimums where alternate methods for paying down that unfunded liability is at the discretion of each employer. Further, to understand the effects of reform in relation to Tier 3, compare the total rate of Tier 3 before application of those legacy costs.

## Contribution Rate Summary

	Tier 1		Tier 2		Tier 3		
Membership Date On or After	7/1/1968	7/20/2011	1/1/2012		7/1/2017		
Participates in Social Security	N/A	N/A	Yes	No	Yes	No	N/A
Available Retirement Plan <sup>1</sup>	DB Only	DB Only	DB Only	Hybrid	DB Only	Hybrid	DC Only
<b>Employee Contribution Rate</b>							
PSPRS DB Rate	7.65%	7.65%	7.65%	7.65%	9.56%	9.56%	
PSPRS DC Rate				3.00%		3.00%	9.00%
Employer Health Subsidy Program Cost							0.17%
PSPDCRP Disability Program Rate							1.43%
<b>Total EE Contribution Rate</b>	7.65%	7.65%	7.65%	10.65%	9.56%	12.56%	10.60%
<b>Employer Contribution Rate</b>							
PSPRS DB Normal Cost	10.30%	10.30%	10.30%	10.30%	9.56%	9.56%	
PSPRS DB Tier 1 & 2 Legacy Cost <sup>2</sup>	(0.17%)	(0.17%)	(0.17%)	(0.17%)	0.00%	0.00%	0.00%
PSPRS DC Rate <sup>3</sup>				4.00%		3.00%	9.00%
Employer Health Subsidy Program Cost							0.17%
PSPDCRP Disability Program Rate							1.43%
<b>Total ER Contribution Rate</b>	10.13%	10.13%	10.13%	14.13%	9.56%	12.56%	10.60%

<sup>1</sup> Employers that pay into Social Security on behalf of their members do not participate in the Hybrid Plan.

<sup>2</sup> Per statute (ARS § 38-843(B)), any positive unfunded liability for Tiers 1 and 2 is to be applied to all Tier 3 (DB and DC) payrolls.

<sup>3</sup> The 4.00% employer match for Tier 2 Hybrid members is for a short period of time depending on the membership date of the employee at which point the rate will change to 3.00% (ARS § 38-868(C)).

Exhibit summarizes employee and employer contributions based on Statute and the results of June 30, 2022 actuarial valuation. Pension and health components are combined, where applicable.

### Impact of Additional Contributions

	Additional Contribution (000s)										
	\$0	\$1,000	\$2,000	\$3,000	\$4,000	\$5,000	\$6,000	\$7,000	\$8,000	\$9,000	\$10,000
<b>Impact On</b>											
Funded Status - June 30, 2022	103.6%	104.7%	105.7%	106.7%	107.7%	108.7%	109.7%	110.8%	111.8%	112.8%	113.8%
FYE 2024 Contribution Rate	9.97%	9.06%	8.14%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%

Table shows the hypothetical change in the funded status and contribution rate from the June 30, 2022 actuarial valuation results for Tiers 1 & 2 if an additional contribution of the amount shown had been made to the Fund on June 30, 2022. This illustration can help estimate the impact of contributing additional monies to the fund in the future.

### Historical Summary of Employer Rates

	Valuation Date June 30	Fiscal Year Ending June 30	Pension			Health		
			Normal Cost	Unfunded Amortization	Total	Normal Cost	Unfunded Amortization	Total
<b>TIERS 1 &amp; 2</b>	2018	2020	11.65%	36.16%	47.81%	0.28%	0.00%	0.28%
	2019	2021	11.67%	39.28%	50.95%	0.42%	(0.25%)	0.17%
	2020	2022	10.31%	(1.48%)	8.83%	0.38%	(0.17%)	0.21%
	2021	2023	10.43%	(4.32%)	6.11%	0.38%	(0.28%)	0.10%
	2022	2024	9.97%	0.00%	9.97%	0.33%	(0.17%)	0.16%
<b>TIER 3 <sup>1</sup></b>	2018	2020	9.68%	0.00%	9.68%	0.26%	0.00%	0.26%
	2019	2021	9.68%	0.00%	9.68%	0.26%	0.00%	0.26%
	2020	2022	9.68%	0.00%	9.68%	0.26%	0.00%	0.26%
	2021	2023	9.68%	0.00%	9.68%	0.26%	0.00%	0.26%
	2022 <sup>2</sup>	2024	8.69%	0.00%	8.69%	0.12%	0.00%	0.12%
	2022	2024	9.30%	0.00%	9.30%	0.26%	0.00%	0.26%

<sup>1</sup> Rates shown are Board approved EE/ER rates, unless otherwise noted. Does not reflect Legacy costs that the employer must also contribute.

<sup>2</sup> Rates shown are calculated EE/ER rates

## III. LIABILITY SUPPORT

### Liabilities and Funded Ratios by Benefit - Tiers 1 & 2

	June 30, 2022	June 30, 2021
<b>Pension</b>		
Actuarial Present Value of Benefits (PVB)		
Retirees and Beneficiaries	\$ 64,848,513	\$ 62,737,244
DROP Members	6,053,013	7,166,816
Vested Members	2,728,747	2,050,754
Active Members	<u>31,556,630</u>	<u>25,596,603</u>
Total Actuarial Present Value of Benefits	105,186,903	97,551,417
Actuarial Accrued Liability (AAL)		
All Inactive Members	73,630,273	71,954,814
Active Members	<u>24,788,120</u>	<u>19,268,569</u>
Total Actuarial Accrued Liability	98,418,393	91,223,383
Actuarial Value of Assets (AVA)	102,004,419	98,375,600
Unfunded Actuarial Accrued Liability	(3,586,026)	(7,152,217)
PVB Funded Ratio (AVA / PVB)	97.0%	100.8%
AAL Funded Ratio (AVA / AAL)	103.6%	107.8%
<b>Health</b>		
Actuarial Present Value of Benefits (PVB)		
Retirees and Beneficiaries	\$ 867,619	\$ 866,082
DROP Members	98,344	111,124
Active Members	<u>553,555</u>	<u>534,018</u>
Total Present Value of Benefits	1,519,518	1,511,224
Actuarial Accrued Liability (AAL)		
All Inactive Members	965,963	977,206
Active Members	<u>434,172</u>	<u>406,338</u>
Total Actuarial Accrued Liability	1,400,135	1,383,544
Actuarial Value of Assets (AVA)	1,650,977	1,617,527
Unfunded Actuarial Accrued Liability	(250,842)	(233,983)
PVB Funded Ratio (AVA / PVB)	108.7%	107.0%
AAL Funded Ratio (AVA / AAL)	117.9%	116.9%

Pension liabilities were increased by \$237,303 and health liabilities were increased by \$2,510 under the lateral transfer methodology.

### Liabilities and Funded Ratios by Benefit - Tier 3

	June 30, 2022	June 30, 2021
<b>Pension</b>		
Actuarial Present Value of Benefits (PVB)		
Retirees and Beneficiaries	\$ 944,111	\$ 440,356
Vested Members	3,654,003	1,850,254
Active Members	<u>403,144,180</u>	<u>288,612,448</u>
Total Actuarial Present Value of Benefits	407,742,294	290,903,058
Actuarial Accrued Liability (AAL)		
All Inactive Members	4,598,114	2,290,610
Active Members	<u>64,341,090</u>	<u>40,442,927</u>
Total Actuarial Accrued Liability	68,939,204	42,733,537
Actuarial Value of Assets (AVA)	76,171,857	45,863,401
Unfunded Actuarial Accrued Liability	(7,232,653)	(3,129,864)
PVB Funded Ratio (AVA / PVB)	18.7%	15.8%
AAL Funded Ratio (AVA / AAL)	110.5%	107.3%
<b>Health</b>		
Actuarial Present Value of Benefits (PVB)		
Retirees and Beneficiaries	0	0
Active Members	<u>5,807,514</u>	<u>3,998,992</u>
Total Present Value of Benefits	5,807,514	3,998,992
Actuarial Accrued Liability (AAL)		
All Inactive Members	0	0
Active Members	<u>1,075,733</u>	<u>680,877</u>
Total Actuarial Accrued Liability	1,075,733	680,877
Actuarial Value of Assets (AVA)	2,281,928	1,429,806
Unfunded Actuarial Accrued Liability	(1,206,195)	(748,929)
PVB Funded Ratio (AVA / PVB)	39.3%	35.8%
AAL Funded Ratio (AVA / AAL)	212.1%	210.0%

The liabilities shown on this page are the liabilities for all Tier 3 members grouped together in the Risk Sharing group. These liabilities are NOT the liabilities solely for Flagstaff Police Dept. Tier 3 members.

### Derivation of Experience (Gain)/Loss

	Tiers 1 & 2		Tier 3	
	Pension	Health	Pension	Health
(1) Unfunded Actuarial Accrued Liability as of June 30, 2021	(7,152,217)	(233,983)	(3,129,864)	(748,929)
(2) Normal Cost Developed in Last Valuation	513,051	18,692	10,742,365	143,232
(3) Actual Contributions	731,520	13,211	13,287,994	708,578
(4) Expected Interest On (1), (2), and (3)	(510,889)	(16,190)	79,243	(69,623)
(5) Expected Unfunded Actuarial Accrued Liability as of June 30, 2022 (1)+(2)-(3)+(4)	(7,881,575)	(244,692)	(5,596,250)	(1,383,898)
(6) Changes to UAAL Due to Assumptions, Methods and Benefits	1,658,295	14,739	(1,466,606)	33,112
(7) Change to UAAL Due to Actuarial (Gain)/Loss	<u>2,637,254</u>	<u>(20,889)</u>	<u>(169,797)</u>	<u>144,591</u>
(8) Unfunded Actuarial Accrued Liability as of June 30, 2022	(3,586,026)	(250,842)	(7,232,653)	(1,206,195)

### Amortization of Unfunded Liabilities - Tiers 1 & 2

	Date Established	Outstanding Balance <sup>1</sup>	Years Remaining	Amortization Rate
<b>Pension</b>	06/30/2019	0	25	0.00%
	06/30/2021	(3,491,694)	19	(3.67%)
	06/30/2022	<u>(94,332)</u>	25	<u>(0.09%)</u>
	Total	(3,586,026)		(3.76%)
<b>Health</b>	06/30/2019	0	10	0.00%
	06/30/2021	0	10	0.00%
	06/30/2022	<u>(110,829)</u>	10	<u>(0.17%)</u>
	Total	(110,829)		(0.17%)

### Amortization of Unfunded Liabilities - Tier 3

	Date Established	Outstanding Balance	Years Remaining	Amortization Rate <sup>2</sup>
<b>Pension</b>	06/30/2018	133,264	6	0.02%
	06/30/2019	(1,174,488)	7	(0.12%)
	06/30/2020	783,926	8	0.07%
	06/30/2021	(2,629,391)	9	(0.23%)
	06/30/2022	<u>(4,345,964)</u>	10	<u>(0.35%)</u>
	Total	(7,232,653)		0.00%
<b>Health</b>	06/30/2018	(2,826)	6	0.00%
	06/30/2019	(107,381)	7	(0.01%)
	06/30/2020	(199,078)	8	(0.02%)
	06/30/2021	(379,902)	9	(0.03%)
	06/30/2022	<u>(517,008)</u>	10	<u>(0.04%)</u>
	Total	(1,206,195)		0.00%

<sup>1</sup> By Statute, any unfunded liability is adjusted to remove any "maintenance of effort" balance included in the assets. The current balance is \$1,310,833.

<sup>2</sup> By Statute, negative total amortization rates are not subtracted in Tier 3 rate calculations.



## IV. ASSET SUPPORT

### Statement of Changes in Fiduciary Net Position for Year Ended June 30, 2022 Market Value Basis

	Tiers 1 & 2		Tier 3	
	Pension	Health	Pension	Health
<b>Additions</b>				
Contributions				
Member Contributions	\$ 131,683,526	\$ 0	\$ 29,063,146	\$ 0
Employer Contributions	3,012,703,558	0	29,064,040	0
Health Insurance Contributions	<u>0</u>	<u>3,802,966</u>	<u>0</u>	<u>1,407,709</u>
Total Contributions	3,144,387,084	3,802,966	58,127,186	1,407,709
Investment Income				
Net Increase in Fair Value	(701,182,251)	(21,695,499)	(8,741,820)	(280,480)
Interest and Dividends	126,401,305	3,911,022	1,575,879	50,562
Other Income	87,059,416	2,683,297	1,085,391	34,690
Less Investment Expenses	<u>(22,862,270)</u>	<u>(565,977)</u>	<u>(285,030)</u>	<u>(7,317)</u>
Net Investment Income	(510,583,800)	(15,667,157)	(6,365,580)	(202,545)
Non-investment Income	986,277	0	12,296	0
Transfers In	1,279,046	0	30,523	0
Total Additions	2,636,068,607	(11,864,191)	51,804,425	1,205,164
<b>Deductions</b>				
Distributions to Members				
Benefit Payments	1,014,242,856	0	151,291	0
Health Insurance Subsidy	0	17,298,612	0	0
Refund of Contributions	<u>13,520,140</u>	<u>0</u>	<u>1,255,336</u>	<u>0</u>
Total Distributions	1,027,762,996	17,298,612	1,406,627	0
Administrative Expenses	9,180,607	278,897	114,460	3,606
Transfers Out	780,862	0	0	0
Other	0	0	0	0
Total Deductions	1,037,724,465	17,577,509	1,521,087	3,606
<b>Net Increase / (Decrease)</b>	1,598,344,142	(29,441,700)	50,283,338	1,201,558
<b>Net Position Held in Trust</b>				
Prior Valuation	11,444,452,554	403,467,753	112,339,143	3,633,858
Beginning of the Year Adjustment	0	0	0	0
End of the Year	13,042,796,696	374,026,053	162,622,481	4,835,416

## Development of Pension Actuarial Value of Assets - Tiers 1 & 2

### A. Investment Income

A1. Actual Investment Income	\$ (519,764,407)
A2. Expected Amount for Immediate Recognition	911,394,336
A3. Amount Subject to Amortization	(1,431,158,743)

B. Amortization Schedule	Year Ended June 30						
	2022	2023	2024	2025	2026	2027	2028
2022 Experience (A3 / 7)	(204,451,249)	(204,451,249)	(204,451,249)	(204,451,249)	(204,451,249)	(204,451,249)	(204,451,249)
2021 Experience	238,978,744	238,978,744	238,978,744	238,978,744	238,978,744	238,978,745	
2020 Experience	(68,882,158)	(68,882,158)	(68,882,158)	(68,882,158)	(68,882,160)		
2019 Experience	(22,859,275)	(22,859,275)	(22,859,275)	(22,859,275)			
2018 Experience	(6,266,349)	(6,266,349)	(6,266,351)				
2017 Experience	33,380,149	33,380,148					
2016 Experience	(64,250,889)						
<b>Total Amortization</b>	<b>(94,351,027)</b>	<b>(30,100,139)</b>	<b>(63,480,289)</b>	<b>(57,213,938)</b>	<b>(34,354,665)</b>	<b>34,527,496</b>	<b>(204,451,249)</b>

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, June 30, 2021	10,462,717,622	
C2. Non-investment Net Cash Flow	2,118,108,549	
C3. Preliminary Actuarial Value of Assets, June 30, 2022 (A2 + B + C1 + C2)	13,397,869,480	
C4. Market Value of Assets, June 30, 2022	13,042,796,696	99,301,079
C5. Final Actuarial Value of Assets, June 30, 2022 (C3 Within 20% Corridor of C4)	13,397,869,480	102,004,419

### D. Rates of Return

D1. Market Value Rate of Return	(4.2%)
D2. Actuarial Value Rate of Return	7.1%

## Development of Health Actuarial Value of Assets - Tiers 1 & 2

### A. Investment Income

A1. Actual Investment Income	\$ (15,946,054)
A2. Expected Amount for Immediate Recognition	28,969,231
A3. Amount Subject to Amortization	(44,915,285)

B. Amortization Schedule	Year Ended June 30						
	2022	2023	2024	2025	2026	2027	2028
2022 Experience (A3 / 7)	(6,416,469)	(6,416,469)	(6,416,469)	(6,416,469)	(6,416,469)	(6,416,469)	(6,416,471)
2021 Experience	9,257,478	9,257,478	9,257,478	9,257,478	9,257,478	9,257,481	
2020 Experience	(2,898,713)	(2,898,713)	(2,898,713)	(2,898,713)	(2,898,716)		
2019 Experience	(1,075,569)	(1,075,569)	(1,075,569)	(1,075,572)			
2018 Experience	(304,653)	(304,653)	(304,656)				
2017 Experience	1,532,136	1,532,136					
2016 Experience	(3,220,881)						
<b>Total Amortization</b>	<b>(3,126,671)</b>	<b>94,210</b>	<b>(1,437,929)</b>	<b>(1,133,276)</b>	<b>(57,707)</b>	<b>2,841,012</b>	<b>(6,416,471)</b>

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, June 30, 2021	367,789,300	
C2. Non-investment Net Cash Flow	(13,495,646)	
C3. Preliminary Actuarial Value of Assets, June 30, 2022 (A2 + B + C1 + C2)	380,136,214	
C4. Market Value of Assets, June 30, 2022	374,026,053	1,624,440
C5. Final Actuarial Value of Assets, June 30, 2022 (C3 Within 20% Corridor of C4)	380,136,214	1,650,977

### D. Rates of Return

D1. Market Value Rate of Return	(4.0%)
D2. Actuarial Value Rate of Return	7.2%

### Development of Pension Actuarial Value of Assets - Tiers 3

#### A. Investment Income

A1. Actual Investment Income	\$ (6,480,040)
A2. Expected Amount for Immediate Recognition	9,816,857
A3. Amount Subject to Amortization	(16,296,897)

B. Amortization Schedule	Year Ended June 30				
	2022	2023	2024	2025	2026
2022 Experience (A3 / 5)	(3,259,379)	(3,259,379)	(3,259,379)	(3,259,379)	(3,259,381)
2021 Experience	3,551,936	3,551,936	3,551,936	3,551,938	
2020 Experience	(351,296)	(351,296)	(351,294)		
2019 Experience	44,435	44,437			
2018 Experience	(208)				
Total Amortization	(14,512)	(14,302)	(58,737)	292,559	(3,259,381)

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, June 30, 2021	99,096,619	
C2. Non-investment Net Cash Flow	56,763,378	
C3. Preliminary Actuarial Value of Assets, June 30, 2022 (A2 + B + C1 + C2)	165,662,342	
C4. Market Value of Assets, June 30, 2022	162,622,481	74,774,123
C5. Final Actuarial Value of Assets, June 30, 2022 (C3 Within 20% Corridor of C4)	165,662,342	76,171,857

#### D. Rates of Return

D1. Market Value Rate of Return	(4.6%)
D2. Actuarial Value Rate of Return	7.7%

### Development of Health Actuarial Value of Assets - Tiers 3

#### A. Investment Income

A1. Actual Investment Income	\$ (206,151)
A2. Expected Amount for Immediate Recognition	302,807
A3. Amount Subject to Amortization	(508,958)

B. Amortization Schedule	Year Ended June 30				
	2022	2023	2024	2025	2026
2022 Experience (A3 / 5)	(101,792)	(101,792)	(101,792)	(101,792)	(101,790)
2021 Experience	128,963	128,963	128,963	128,961	
2020 Experience	(10,555)	(10,555)	(10,557)		
2019 Experience	1,507	1,508			
2018 Experience	(165)				
Total Amortization	17,958	18,124	16,614	27,169	(101,790)

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, June 30, 2021	3,146,825	
C2. Non-investment Net Cash Flow	1,407,709	
C3. Preliminary Actuarial Value of Assets, June 30, 2022 (A2 + B + C1 + C2)	4,875,299	
C4. Market Value of Assets, June 30, 2022	4,835,416	2,263,260
C5. Final Actuarial Value of Assets, June 30, 2022 (C3 Within 20% Corridor of C4)	4,875,299	2,281,928

#### D. Rates of Return

D1. Market Value Rate of Return	(4.8%)
D2. Actuarial Value Rate of Return	8.3%

## V. MEMBER STATISTICS

### Valuation Data Summary

	June 30, 2022		June 30, 2021	
	Tiers 1 & 2	Tier 3	Tiers 1 & 2	Tier 3
<b>Actives</b>				
Number	49	36	53	36
Average Current Age	39.0	28.9	37.6	29.6
Average Age at Employment	25.4	26.3	25.3	27.3
Average Past Service	13.6	2.6	12.3	2.3
Average Annual Salary	\$102,563	\$69,900	\$82,781	\$60,520
<b>Actives (transferred)</b>				
Number	2	5	3	4
Average Current Age	41.3	28.4	36.8	28.7
Average Age at Employment	29.9	25.9	28.2	26.7
Average Past Service	11.5	2.5	8.7	2.1
Average Annual Salary	\$92,286	\$70,001	\$65,709	\$59,727
<b>Retirees</b>				
Number	70	0	70	0
Average Current Age	63.2	N/A	62.2	N/A
Average Annual Benefit	\$55,979	N/A	\$54,512	N/A
<b>Drop Retirees</b>				
Number	5	N/A	6	N/A
Average Current Age	52.2	N/A	52.3	N/A
Average Annual Benefit	\$63,484	N/A	\$66,229	N/A
<b>Beneficiaries</b>				
Number	10	0	10	0
Average Current Age	61.3	N/A	60.3	N/A
Average Annual Benefit	\$48,648	N/A	\$47,694	N/A
<b>Disability Retirees</b>				
Number	10	0	10	0
Average Current Age	52.6	N/A	51.6	N/A
Average Annual Benefit	\$40,046	N/A	\$39,261	N/A
<b>Inactive / Vested</b>				
Number	29	10	29	5
Average Current Age	40.7	28.7	39.7	26.5
Average Accumulated Contributions	\$16,456	\$8,056	\$16,456	\$6,721
<b>Total Number</b>	175	51	181	45
<b>Former Members (transferred)</b>	28	9	24	4

### Active Counts and Pay Summary - Tiers 1 & 2

Age	Past Service							Total Count	Total Pay	Average Pay
	0-4	5-9	10-14	15-19	20-24	25-29	30+			
<20	0	0	0	0	0	0	0	0	0	0
20 - 24	0	0	0	0	0	0	0	0	0	0
25 - 29	0	5	0	0	0	0	0	5	386,212	77,242
30 - 34	0	7	1	0	0	0	0	8	715,979	89,497
35 - 39	0	5	6	6	0	0	0	17	1,684,362	99,080
40 - 44	0	1	2	6	1	0	0	10	1,142,550	114,255
45 - 49	0	0	1	3	4	1	0	9	1,066,932	118,548
50 - 54	0	1	0	0	1	0	0	2	214,147	107,074
55 - 59	0	0	0	0	0	0	0	0	0	0
60 - 64	0	0	0	0	0	0	0	0	0	0
65+	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>0</b>	<b>19</b>	<b>10</b>	<b>15</b>	<b>6</b>	<b>1</b>	<b>0</b>	<b>51</b>	<b>5,210,182</b>	<b>102,160</b>

### Active Counts and Pay Summary - Tier 3

Age	Past Service							Total Count	Total Pay	Average Pay
	0-4	5-9	10-14	15-19	20-24	25-29	30+			
<20	0	0	0	0	0	0	0	0	0	0
20 - 24	8	0	0	0	0	0	0	8	496,417	62,052
25 - 29	18	0	0	0	0	0	0	18	1,330,745	73,930
30 - 34	11	0	0	0	0	0	0	11	747,757	67,978
35 - 39	4	0	0	0	0	0	0	4	291,472	72,868
40 - 44	0	0	0	0	0	0	0	0	0	0
45 - 49	0	0	0	0	0	0	0	0	0	0
50 - 54	0	0	0	0	0	0	0	0	0	0
55 - 59	0	0	0	0	0	0	0	0	0	0
60 - 64	0	0	0	0	0	0	0	0	0	0
65+	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>41</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>41</b>	<b>2,866,391</b>	<b>69,912</b>

### In-Payment Counts and Benefit Summary – All Tiers

Age	Count	Average Annual Benefit
< 40	4	21,298
40 - 44	5	45,005
45 - 49	10	47,345
50 - 54	5	45,595
55 - 59	13	58,673
60 - 64	12	54,567
65 - 69	18	54,551
70 - 74	12	56,791
75 - 79	7	68,422
80 - 84	3	61,162
85 - 89	0	0
90 - 94	1	50,439
95 - 99	0	0
100+	0	0
Total	90	53,394

*“In-Payment” refers to retired, beneficiary, and disabled members.*



## VI. ACTUARIAL ASSUMPTIONS AND METHODS

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### Interest Rate

This is the assumed earnings rate on System assets, compounded annually, net of investment and administrative expenses.

***Tiers 1 & 2:***

7.20% per year.

***Tier 3:***

7.00% per year.

### Salary Increases

See table at the end of this section. This is an annual increase for individual member's salary. These rates are based on a 2022 experience study using actual plan experience.

### Inflation

2.50%.

### Tier 3 Compensation Limit

\$115,868 for calendar 2022. Assumed increases of 2.00% per year thereafter.

### Cost-of-Living Adjustment

1.85%.

### Mortality Rates

These rates are used to project future decrements from the population due to death.

***Active Lives:***

PubS-2010 Employee mortality, adjusted by a factor of 1.03 for male members and 1.08 for female members, with generational improvements using 85% of the most recent projection scale (currently Scale MP-2021). 100% of active deaths are assumed to be in the line of duty.

***Inactive Lives:***

PubS-2010 Healthy Retiree mortality, adjusted by a factor of 1.03 for male retirees and 1.11 for female retirees, with generational improvements using 85% of the most recent projection scale (currently Scale MP-2021).

***Beneficiaries:***

PubS-2010 Survivor mortality, adjusted by a factor of 0.98 for male beneficiaries and adjusted by a factor of 1.06 for female beneficiaries, with generational improvements using 85% of the most recent projection scale (currently Scale MP-2021).

***Disabled Lives:***

PubS-2010 Disabled mortality, adjusted by a factor of 1.08 for male disabled members and 1.01 for female disabled members, with generational improvements using 85% of the most recent projection scale (currently Scale MP-2021).

The mortality assumptions sufficiently accommodate anticipated future mortality improvements.

Retirement / DROP Rates

These rates are used to project future decrements from the active population due to retirement. The rates below are based on a 2022 experience study using actual plan experience.

***Tier 1 – reaching age 62 before attaining 20 years of service:***

Age-related rates based on age at retirement:

Police - 40% assumed at age 62 and 63, 35% assumed at age 64, 25% assumed at ages 65 and 66, 50% assumed at ages 67 – 69, and 100% assumed at age 70.

Fire - 25% assumed at age 62 and 63, 35% assumed at age 64, 25% assumed at ages 65 and 66, 50% assumed at ages 67 – 69, and 100% assumed at age 70.

***Tier 1 – reaching age 62 after attaining 20 years of service:***

Service-related rates based on service at retirement. See complete tables at the end of this section.

60% are assumed to enter the DROP program while the remaining 40% are assumed to retire and commence benefits immediately. DROP periods are assumed to be 5 years in length.

***Tiers 2 & 3:***

Age-related rates based on age at retirement. 50% assumed at age 53, 30% assumed at ages 54 – 59, 60% assumed at ages 60 – 63, and 100% assumed at age 64.

Termination Rate

These rates are used to project future decrements from the active population due to termination. Complete table of rates based on service at termination are provided at the end of this section. The rates apply to members prior to retirement eligibility and are based on a 2022 experience study using actual plan experience.

Disability Rate

These rates are used to project future decrements from the active population due to disability. Complete table of rates based on age at disability are provided at the end of this section. These rates are based on a 2022 experience study using actual plan experience. 90% of disablements are assumed to be duty-related.

Marital Status

For active members, 85% of males and 60% of females are assumed to be married. Actual marital status is used, where applicable, for inactive members.

Spouse's Age

Male spouses are assumed to be five years older than female members and female spouses are assumed to be 2 years younger than males members.

Health Care Utilization

For active members, 70% of retirees are expected to utilize retiree health care. Actual utilization is used for inactive members.

Funding Method

Entry Age Normal Cost Method.

Lateral Transfers

When active members transfer between employers, the new employer's liability starts from their new date of hire with no past service liability (i.e., all liability is accrued through normal cost). Per PSPRS administrative decision, once the new employer's liability is fully funded, the liability will reflect all past service liability.

Actuarial Asset Method

Method described below. Note that during periods when investment performance exceeds (falls short) of the assumed rate, the actuarial value of assets will tend to be less (greater) than the market value of assets.

***Tiers 1 & 2:***

Each year the assumed investment income is recognized in full while the difference between actual and assumed investment income are smoothed over a 7-year period subject to a 20% corridor around the market value.

***Tier 3:***

Each year the assumed investment income is recognized in full while the difference between actual and assumed investment income are smoothed over a 5-year period subject to a 20% corridor around the market value.

Funding Policy Amortization Method

**Tiers 1 & 2:**

Any positive UAAL (assets less than liabilities) is amortized using a layered approach beginning with the June 30, 2020 valuation, with new amounts determined according to a Level Dollar method over a closed period of 15 years (phased into from current period of at most 30 years). Initial layer from June 30, 2019 valuation continues to be amortized according to a Level Percentage of Payroll method. Any negative UAAL (assets greater than liabilities) is amortized according to a Level Dollar method over an open period of 20 years.

**Tier 3:**

Any positive UAAL (assets less than liabilities) is amortized according to a Level Dollar method over a closed period of 10 years. No amortization is made of any negative UAAL (assets greater than liabilities).

Payroll Growth

2.50% per year. This is annual increase for total employer payroll.

**Changes to Actuarial Assumptions and Methods Since the Prior Valuation**

Based on the results of the 2022 experience study, the following assumption changes were made:

- Updated mortality, retirement, termination, and disability rate tables.
- Updated assumed salary increase and cost-of-living adjustment rates.

In addition, the interest rate for Tier 1 and 2 members was decreased from 7.30% to 7.20% and the payroll growth assumption was lowered from 3.00% to 2.50%.

The expected DROP period length was increased from 4 years to 5 years to reflect DROP benefit changes.

There were no method changes since the prior valuation.

**Salary Increase Rates**

Age	Maricopa Police	Pima Police	Other Police	Maricopa Fire	Pima Fire	Other Fire
20	15.00%	12.00%	14.00%	15.00%	12.00%	13.00%
21	14.00%	6.00%	12.00%	14.00%	11.00%	12.00%
22	13.00%	6.00%	10.00%	13.00%	10.00%	11.00%
23	12.00%	6.00%	9.00%	12.00%	9.50%	10.00%
24	11.00%	6.00%	8.00%	11.00%	9.00%	9.00%
25	10.00%	6.00%	7.00%	10.00%	8.50%	8.00%
26	9.00%	5.50%	6.50%	9.50%	7.50%	7.50%
27	8.00%	5.50%	6.25%	9.00%	6.50%	7.50%
28	7.50%	5.50%	6.00%	8.50%	5.75%	7.00%
29	7.00%	5.50%	5.80%	8.00%	5.75%	6.50%
30	6.50%	5.25%	5.60%	8.00%	5.50%	6.50%
31	6.00%	5.25%	5.40%	7.50%	5.50%	6.00%
32	5.50%	5.00%	5.20%	7.00%	5.00%	5.50%
33	5.10%	5.00%	5.00%	6.50%	5.00%	5.50%
34	4.90%	5.00%	4.90%	6.50%	5.00%	5.50%
35	4.70%	4.50%	4.80%	6.00%	5.00%	5.50%
36	4.50%	4.50%	4.70%	5.50%	5.00%	5.50%
37	4.30%	4.50%	4.60%	5.25%	4.50%	5.00%
38	4.10%	4.00%	4.50%	5.00%	4.50%	5.00%
39	4.00%	4.00%	4.40%	4.75%	4.50%	5.00%
40	3.90%	4.00%	4.30%	4.75%	4.50%	5.00%
41	3.80%	3.80%	4.20%	4.50%	4.50%	4.50%
42	3.70%	3.60%	4.10%	4.50%	4.00%	4.50%
43	3.60%	3.40%	4.00%	4.50%	4.00%	4.50%
44	3.50%	3.20%	3.90%	4.50%	4.00%	4.00%
45	3.50%	3.00%	3.80%	4.25%	4.00%	4.00%
46	3.50%	3.00%	3.70%	4.25%	3.75%	4.00%
47	3.50%	3.00%	3.60%	4.25%	3.75%	3.75%
48	3.50%	3.00%	3.50%	4.00%	3.75%	3.75%
49	3.50%	3.00%	3.50%	4.00%	3.50%	3.75%
50	3.25%	3.00%	3.50%	3.75%	3.50%	3.75%
51	3.25%	3.00%	3.50%	3.75%	3.50%	3.75%
52	3.25%	2.75%	3.50%	3.75%	3.50%	3.75%
53+	3.25%	2.75%	3.50%	3.75%	3.25%	3.75%

**Tier 1 Retirement Rates– reaching age 62 after attaining 20 years of service**

Service	Maricopa	Pima	Other	Maricopa	Other	
	Police	Police	Police	Fire	Pima Fire	Fire
20	28%	28%	35%	14%	20%	20%
21	25%	25%	35%	17%	20%	25%
22	15%	16%	22%	7%	13%	15%
23	12%	12%	12%	7%	7%	10%
24	8%	9%	12%	7%	7%	10%
25	30%	22%	25%	17%	22%	30%
26	42%	42%	40%	30%	26%	30%
27	32%	30%	28%	23%	30%	30%
28	32%	30%	28%	30%	30%	30%
29	32%	20%	28%	30%	30%	30%
30	35%	25%	35%	30%	30%	35%
31	35%	33%	30%	40%	30%	35%
32	60%	50%	70%	55%	30%	35%
33	60%	50%	70%	55%	60%	60%
34+	100%	100%	100%	100%	100%	100%

**Termination Rates**

Service	Maricopa	Pima	Other	Maricopa	Other	
	Police	Police	Police	Fire	Pima Fire	Fire
0	13.0%	14.0%	13.5%	4.5%	10.0%	10.5%
1	8.0%	9.0%	11.5%	3.5%	6.0%	8.5%
2	6.0%	7.5%	10.5%	2.5%	4.5%	8.0%
3	4.5%	7.0%	9.5%	2.0%	4.0%	8.0%
4	3.6%	6.5%	9.0%	1.5%	4.0%	7.0%
5	3.3%	5.0%	8.0%	1.5%	4.0%	5.0%
6	3.3%	5.0%	7.0%	1.5%	4.0%	5.0%
7	3.3%	4.0%	6.5%	1.5%	3.0%	4.0%
8	2.4%	4.0%	6.5%	1.5%	3.0%	4.0%
9	2.4%	4.0%	6.0%	1.5%	3.0%	3.5%
10	2.4%	4.0%	5.0%	1.0%	2.0%	3.0%
11	1.8%	3.0%	4.0%	1.0%	2.0%	2.5%
12	1.8%	3.0%	4.0%	1.0%	1.5%	2.0%
13	1.3%	2.0%	3.5%	1.0%	1.0%	1.5%
14	1.3%	2.0%	3.0%	0.5%	1.0%	1.4%
15	0.8%	1.5%	2.5%	0.5%	1.0%	1.4%
16	0.8%	1.5%	2.0%	0.5%	0.5%	1.4%
17	0.8%	1.0%	2.0%	0.5%	0.5%	1.4%
18	0.8%	1.0%	1.8%	0.5%	0.5%	1.4%
19	0.8%	1.0%	1.8%	0.5%	0.5%	0.5%
20+	0.5%	1.0%	1.8%	0.4%	0.5%	0.5%

**Disability Rates**

Age	Maricopa		Pima		Other	
	Police	Police	Police	Police	Maricopa Fire	Pima Fire Other Fire
20	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
21	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
22	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
23	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
24	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
25	0.050%	0.050%	0.120%	0.120%	0.020%	0.020%
26	0.100%	0.100%	0.160%	0.160%	0.035%	0.020%
27	0.100%	0.100%	0.160%	0.160%	0.035%	0.020%
28	0.100%	0.100%	0.160%	0.160%	0.035%	0.020%
29	0.100%	0.100%	0.160%	0.160%	0.035%	0.020%
30	0.100%	0.100%	0.160%	0.160%	0.035%	0.020%
31	0.230%	0.180%	0.240%	0.240%	0.090%	0.100%
32	0.230%	0.180%	0.240%	0.240%	0.090%	0.100%
33	0.230%	0.180%	0.240%	0.240%	0.090%	0.100%
34	0.230%	0.180%	0.240%	0.240%	0.090%	0.100%
35	0.230%	0.180%	0.240%	0.240%	0.090%	0.100%
36	0.450%	0.350%	0.320%	0.320%	0.150%	0.150%
37	0.450%	0.350%	0.320%	0.320%	0.150%	0.150%
38	0.450%	0.350%	0.320%	0.320%	0.150%	0.150%
39	0.450%	0.350%	0.320%	0.320%	0.150%	0.150%
40	0.450%	0.350%	0.320%	0.320%	0.150%	0.150%
41	0.520%	0.650%	0.550%	0.550%	0.170%	0.300%
42	0.520%	0.650%	0.550%	0.550%	0.170%	0.300%
43	0.520%	0.650%	0.550%	0.550%	0.170%	0.300%
44	0.520%	0.650%	0.550%	0.550%	0.170%	0.300%
45	0.520%	0.650%	0.550%	0.550%	0.170%	0.300%
46	0.650%	0.750%	0.750%	0.750%	0.300%	0.420%
47	0.650%	0.750%	0.750%	0.750%	0.300%	0.420%
48	0.650%	0.750%	0.750%	0.750%	0.300%	0.420%
49	0.650%	0.750%	0.750%	0.750%	0.300%	0.420%
50	0.650%	0.750%	0.750%	0.750%	0.300%	0.420%
51	0.800%	0.800%	0.800%	0.800%	0.700%	0.750%
52	0.800%	0.800%	0.800%	0.800%	0.700%	0.750%
53	0.800%	0.800%	0.800%	0.800%	0.700%	0.750%
54	0.800%	0.800%	0.800%	0.800%	0.700%	0.750%
55	0.800%	0.800%	0.800%	0.800%	0.700%	0.750%
56+	1.000%	0.850%	0.900%	0.900%	1.100%	0.800%

## VII. DISCUSSION OF RISK

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ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined under various assumption scenarios. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. Whenever possible, the recommended assumptions in this report reflect conservatism to allow for some margin of unfavorable future plan experience. However, it is still possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- **Investment Return:** When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- **Salary Increases:** When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- **Payroll Growth:** The plan's payroll growth assumption, if one is used, causes a predictable annual increase in the plan's amortization payment in order to produce an amortization payment that remains constant as a percentage of payroll if all assumptions are realized. If payroll does not increase according to the plan's payroll growth assumption, the plan's amortization payment can increase significantly as a percentage of payroll even if all assumptions other than the payroll growth assumption are realized.
- **Demographic Assumptions:** Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment



produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

- **Contribution risk:** This risk results from the potential that actual employer contributions may deviate from actuarially determined contributions, which are determined in accordance with the Board’s funding policy. The funding policy is intended to result in contribution requirements that if paid when due, will result in a reasonable expectation that assets will accumulate to be sufficient to pay plan benefits when due. Contribution deficits, particularly large deficits and those that occur repeatedly, increase future contribution requirements and put the plan at risk for not being able to pay plan benefits when due.

### **Impact of Plan Maturity on Risk**

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature plans with a substantial inactive liability. Similarly, mature plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan, we have provided some relevant metrics in the table following titled “Plan Maturity Measures and Other Risk Metrics.” For a better understanding of the overall Plan and the impact of these risks, please refer to the consolidated PSPRS valuation report.

## Plan Maturity Measures and Other Risk Metrics - Tiers 1 & 2

	06/30/2019	06/30/2020	06/30/2021	06/30/2022
<b>Support Ratio</b>				
Total Actives	76	70	56	51
Total Inactives	118	117	125	124
Actives / Inactives	64.4%	59.8%	44.8%	41.1%
<b>Asset Volatility Ratio</b>				
Market Value of Assets (MVA)	31,559,244	34,282,509	107,606,353	99,301,079
Total Annual Payroll	5,875,114	5,527,309	4,584,510	5,210,182
MVA / Total Annual Payroll	537.2%	620.2%	2,347.2%	1,905.9%
<b>Accrued Liability (AL) Ratio</b>				
Inactive Accrued Liability	62,833,118	65,853,244	71,954,814	73,630,273
Total Accrued Liability	84,860,189	88,817,272	91,223,383	98,418,393
Inactive AL / Total AL	74.0%	74.1%	78.9%	74.8%
<b>Funded Ratio</b>				
Actuarial Value of Assets (AVA)	32,642,259	36,911,538	98,375,600	102,004,419
Total Accrued Liability	84,860,189	88,817,272	91,223,383	98,418,393
AVA / Total Accrued Liability	38.5%	41.6%	107.8%	103.6%
<b>Net Cash Flow Ratio</b>				
Net Cash Flow <sup>1</sup>	(6,192)	2,322,410	51,107,768	(4,016,770)
Market Value of Assets (MVA)	31,559,244	34,282,509	107,606,353	99,301,079
Net Cash Flow / MVA	0.0%	6.8%	47.5%	(4.0%)

<sup>1</sup> Determined as total contributions minus benefit payments. Administrative expenses are typically included but are considered part of the net interest rate assumption for this plan.

### Plan Maturity Measures and Other Risk Metrics - Tier 3 <sup>1</sup>

	06/30/2019	06/30/2020	06/30/2021	06/30/2022
<b>Support Ratio</b>				
Total Actives	944	1,408	1,853	2,417
Total Inactives	57	130	221	327
Actives / Inactives	1,656.1%	1,083.1%	838.5%	739.1%
<b>Asset Volatility Ratio</b>				
Market Value of Assets (MVA)	9,392,896	22,964,925	51,992,240	74,774,123
Total Annual Payroll	50,420,565	84,448,996	115,883,115	165,151,543
MVA / Total Annual Payroll	18.6%	27.2%	44.9%	45.3%
<b>Accrued Liability (AL) Ratio</b>				
Inactive Accrued Liability	203,244	1,173,104	2,290,610	4,598,114
Total Accrued Liability	7,956,725	23,239,599	42,733,537	68,939,204
Inactive AL / Total AL	2.6%	5.0%	5.4%	6.7%
<b>Funded Ratio</b>				
Actuarial Value of Assets (AVA)	9,305,220	23,570,444	45,863,401	76,171,857
Total Accrued Liability	7,956,725	23,239,599	42,733,537	68,939,204
AVA / Total Accrued Liability	116.9%	101.4%	107.3%	110.5%
<b>Net Cash Flow Ratio</b>				
Net Cash Flow <sup>2</sup>	7,281,178	13,192,598	18,607,209	25,802,686
Market Value of Assets (MVA)	9,392,896	22,964,925	51,992,240	74,774,123
Net Cash Flow / MVA	77.5%	57.4%	35.8%	34.5%

<sup>1</sup> Tier 3 results are shown for the Risk Sharing group, where applicable.

<sup>2</sup> Determined as total contributions minus benefit payments. Administrative expenses are typically included but are considered part of the net interest rate assumption for this plan.

## VIII. SUMMARY OF CURRENT PLAN

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*The following is a summary of the benefit provisions provided in Title 38, Chapter 5, Article 4 of the Arizona Revised Statutes.*

### Membership

Full-time employees of an eligible group, prior to attaining age 65, who are engaged to work for more than six months in a calendar year. Tier 3 Defined Contribution members are able to elect participation in post-retirement health insurance subsidy.

### Benefit Tiers

Benefits differ for members based on their hire date:

<u>Tier</u>	<u>Hire Date</u>
1	Hired before January 1, 2012
2	Hired on or after January 1, 2012 but before July 1, 2017
3	Hired on or after July 1, 2017

### Compensation

Compensation is the amount including base salary, overtime pay, shift and military differential pay, compensatory time used in lieu of overtime pay, and holiday pay, paid to an employee on a regular payroll basis and longevity pay paid at least every six months for which contributions are made to the System. For Tier 3 members, compensation is limited by statutory cap (\$110,000 with adjustments by the Board).

### Average Monthly Benefit Compensation

#### ***Tier 1:***

The highest compensation paid to member during three consecutive years out of the last 20 years of Credited Service, divided by months.

#### ***Tier 2:***

The highest compensation paid to member during five consecutive years out of the last 20 years of Credited Service, divided by months.

#### ***Tier 3:***

The highest compensation paid to member during five consecutive years out of the last 15 years of Credited Service, divided by months.

### Credited Service

Total periods of service, both before and after the member's date of participation, for which the member made contributions to the fund.

### Normal Retirement Date

#### ***Tier 1:***

First day of month following attainment of 1) 20 years of service or

2) 62<sup>nd</sup> birthday and completion of 15 years of service.

**Tier 2:**

First day of month following the attainment of age 52.5 and completion of 15 years of service.

**Tier 3:**

First day of month following the attainment of age 55 and completion of 15 years of service.

Benefit

**Tier 1:**

50% of Average Monthly Benefit Compensation, adjusted based on Credited Service as follows (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Adjustment</u>
15 years, but less than 20	Reduced 4% per year less than 20
20 years, but less than 25	Plus 2% per year between 20 and 25
25+ years	Plus 2.5% per year above 20

**Tier 2:**

Benefit multiplier (below) times Average Monthly Benefit Compensation times Credited Service (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Multiplier</u>
15 years, but less than 17	1.50%
17 years, but less than 19	1.75%
19 years, but less than 22	2.00%
22 years, but less than 25	2.25%
25+ years	2.50%

**Tier 3:**

Benefit multiplier (below) times Average Monthly Benefit Compensation times Credited Service (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Multiplier</u>
15 years, but less than 17	1.50%
17 years, but less than 19	1.75%
19 years, but less than 22	2.00%
22 years, but less than 25	2.25%
25+ years	2.50%

Form of Benefit	For married retirees, an annuity payable for the life of the member with 80% continuing to the eligible spouse upon death. For unmarried retirees, the normal form is a single life annuity.
<u>Early Retirement</u>	<b>Only applicable to Tier 3 members:</b>
Date	Attainment of age 52.5 and 15 years of Credited Service.
Benefit	Actuarial equivalent of Normal Retirement benefit.
<u>Disability Benefit – Accidental (duty-related)</u>	
Eligibility	Total and permanent disability incurred in performance of duty.
Benefit Amount	A maximum of: a.) 50% of Average Monthly Benefit Compensation, and; b.) The monthly Normal Retirement pension that the member is entitled to receive if he or she retired immediately.
<u>Disability Benefit – Ordinary (not duty-related)</u>	
Eligibility	Total and permanent disability not incurred in performance of duty.
Benefit Amount	Normal Retirement pension that the member is entitled to receive, prorated based on Credited Service earned over the required Credited Service for Normal Retirement (maximum ratio of 1).
<u>Disability Benefit – Other</u>	
Temporary	Benefit equals 1/12 of 50% of compensation during year preceding date of disability. Payments terminate after 12 months.
Catastrophic	Benefit equals 90% of Average Monthly Benefit Compensation. After 60 months member receives greater of 62.5% Average Monthly Benefit Compensation and accrued normal pension.
<u>Pre-Retirement Death Benefit</u>	
Service Incurred	100% of Average Monthly Benefit Compensation, reduced by child's pension.
Non-Service Incurred	80% of benefit based on calculation for accidental disability retirement.
Child's Pension	10% of pension for each child (maximum 20% paid) based on calculation for accidental disability retirement. Payable to dependent child under age 18 (23, if full-time student).
Guardian's Pension	Same as spouse's pension. Payable (along with child's pension) when no spouse is being paid and there is at least one child under 18 (23, if full-time student).

Vesting (Termination)

Vesting Service Requirement **Tier 1:**  
10 years of Credited Service.  
**Tiers 2 & 3:**  
15 years of Credited Service.

Non-Vested Benefit **Tier 1:**  
Lump sum payment of accumulated contributions, plus additional amount based on years of Credited Service.

<u>Service</u>	<u>Additional % of Contributions</u>
Less than 5 years	0%
5 years	25%
6 years	40%
7 years	55%
8 years	70%
9 years	85%
10+ years	100%

**Tiers 2 & 3:**  
Lump sum payment of accumulated contributions, with interest at rate determined by the Board.

Vested Benefit **Tier 1:**  
Deferred retirement annuity based on two times member's accumulated contributions, deferred to age 62. Member is not entitled to survivor benefits, benefit increases, or group health insurance subsidy.

**Tiers 2 & 3:**  
Calculated same as normal retirement pension. Payable if contributions left in fund until reach age requirement. Member is entitled to survivor benefits, benefit increases, and group health insurance subsidy.

Cost-of-Living Adjustment

*Payable to retired member or survivor of retired member*

**Tiers 1 & 2:**  
Compound cost-of-living adjustment on base benefit. First payment is made on July 1, 2018, with annual adjustments effective every July 1 thereafter.

Cost-of-living adjustment will be based on the average annual percentage change in the Metropolitan Phoenix-Mesa Consumer Price Index published by the United States Department of Labor, Bureau of

Statistics. Maximum increase of 2%.

***Tier 3:***

Compound cost-of-living adjustment on base benefit beginning earlier of first calendar year after the 7<sup>th</sup> anniversary of retirement or when the retired member reaches 60 years of age.

A cost-of-living adjustment shall be paid on July 1 each year that the funded ratio for members hired on or after July 1, 2017 is 70% or more.

The cost-of-living adjustment will be based on the average annual percentage change in the Metropolitan Phoenix-Mesa Consumer Price Index published by the United States Department of Labor, Bureau of Statistics. The cost-of-living adjustment will not exceed:

- 2%, if funded ratio for members who are hired on or after July 1, 2017 is 90% or more;
- 1.5%, if funded ratio for members who are hired on or after July 1, 2017 is 80-90%;
- 1%, if funded ratio for members who are hired on or after July 1, 2017 is 70-80%.

**Deferred Retirement Option Plan (DROP):**

Eligibility	Tier 1 and 20 years of Credited Service.	
DROP Period	Maximum 84 months.	
Member Contributions	Cease upon DROP entry.	
Benefit Amount	Calculated based on Credited Service and average monthly compensation as of the beginning of the DROP period, credited to DROP participation account for DROP period.	
Interest on DROP Participation Account	<u>Beginning Year</u>	<u>Interest Rate</u>
	July 1, 2016	7.40%
	July 1, 2018	7.30%
	July 1, 2022	7.20%
Payment of DROP Participation Account	Payable as lump sum distribution to Public Safety Personnel Defined Contribution Retirement Plan at earlier of 1) end of DROP period, 2) at termination, or 3) five years.	
Payment Monthly Benefit	System commences payment of benefit amount at the earlier of 1) the end of the DROP period and 2) at termination.	



Post-Retirement Health Insurance Subsidy

Eligibility Retired member or survivor who elect health coverage provided by the state or participating employer.

Maximum Subsidy Amounts (monthly)		<u>Member Only</u>	<u>With Dependents</u>
	Medicare Eligible	\$100	\$170
	One w/ Medicare	N/A	\$215
	Not Medicare Eligible	\$150	\$260

Employee Contributions

***Members hired before July 20, 2011:***

7.65%

***Members hired on/after July 20, 2011, but before July 1, 2017:***

11.65%. Amounts in excess of 7.65% are not used to reduce the employer contribution (“maintenance of effort”).

***Tier 3:***

50% of total contribution, which is Normal Cost plus a level-dollar amortization of unfunded actuarial accrued liability over a closed period not to exceed 10 years.

Employer Contributions

***Tiers 1 & 2:***

Normal Cost plus amortization of unfunded actuarial accrued liability over a closed period not to exceed 20 years (subject to one-time election to extend to closed period not to exceed 30 years). Contribution will never be less than 8% of payroll.

***Tier 3:***

50% of total contribution, which is Normal Cost plus a level-dollar amortization of unfunded actuarial accrued liability over a closed period not to exceed 10 years.

**Changes to Benefit Provisions Since the Prior Valuation**

The DROP benefit was extended to 84 months.

## IX. ACTUARIAL FUNDING POLICY

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A pension plan funding policy describes how pension funding will improve for underfunded plans or maintain funded benefits for funded plans over time for those benefits defined in ARS. Those benefits defined in ARS are to be equitably managed and administered by PSPRS.

This Actuarial Funding Policy identifies the funding objectives and elements of the actuarial funding policy set by the Board for the Arizona Public Safety Personnel Retirement System (PSPRS). The Board adopted this Funding Policy to help ensure the systematic funding of future benefit payments for members of the Retirement System as established by the legislature.

To achieve the systematic funding of future benefits, metrics are identified to measure the progress, or the lack of progress, over time to identify trends. These trends inform the continuation of the current policies or identify areas of needed research for consideration.

This funding policy is reviewed annually and adopted by the Board in accordance with ARS 38-863.02. This policy was reviewed and adopted by the Board in September 2022.

### **PSPRS Statement of Purpose**

The Purpose of the Public Safety Personnel Retirement System is to provide uniform, consistent, and equitable statewide retirement programs for those who have been entrusted to our care.

### **Funding Objectives**

1. Maintain adequate assets so that current plan assets, plus future contributions and investment earnings, are sufficient to fund all benefits expected to be paid to members and their beneficiaries.
  - a. Corollary 1a: Current and future contributions should be calculated based upon assumptions that reflect the Board's best estimate of future experience and methods that appropriately allocate costs to address generational equity.
  - b. Corollary 1b: While the shorter-term objective is to fully fund the actuarial liability (AAL) that estimates benefits earned as of the valuation date, contributions should target the long-term present value of benefits (PVB) to fund all benefits and help offset risks.
  - c. As closed plans mature, the target funding should be 110% of AAL or 100% of PVB, whichever is greater.
2. Maintain public policy goals of accountability and transparency through stakeholder communication and education. Each policy element is clear in intent and effect, and each should be considered in a balanced approach to determine how and when the funding requirements of the plan will be met.
  - a. Corollary 2a: Board shall provide stakeholders with separate reports and tools to help explain current results as well as to help model future funding requirements.
3. Promote intergenerational equity. Defined benefit pensions are designed with a long-term perspective and designed to minimize contribution volatility that cannot avoid some level of generational cost shift. However, the goal is that each generation of members and employers (taxpayers) should, to the extent

possible, incur the cost of benefits for the employees who provide services to them, rather than shifting those costs to other generations of members and employers (taxpayers).

- a. Corollary 3a: A systematic reduction of the Unfunded Actuarial Accrued Liability (UAAL) over a reasonable time period is paramount to achieving this objective.

Consideration can be given to reduce volatility, to the extent possible, of employer and employee contribution rates as long as the integrity of the objectives listed above is not compromised.

## **Elements of Actuarial Funding Policy**

### **1. Actuarial Cost Method**

- a. The Entry Age Normal level percent of pay actuarial cost method of valuation shall be used in determining the Actuarial Accrued Liability (AAL) and Normal Cost. Differences in the past between assumed experience and actual experience (“actuarial gains and losses”) shall become part of the AAL. The Normal Cost shall be determined on an individual basis for each active member.

### **2. Asset Smoothing Method**

- a. The investment gains or losses of each valuation period, resulting from the difference between the actual investment return and assumed investment return, shall be recognized annually in level amounts over seven years (Tiers 1 and 2) or five years (Tier 3) in calculating the Actuarial Value of Assets.
- b. The Actuarial Value of Assets so determine shall be subject to a 20% corridor relative to the Market Value of Assets.

### **3. Amortization Method (Unfunded Amounts)**

- a. The Actuarial Value of Assets are subtracted from the computed AAL. Any unfunded amount is amortized as a level percent of payroll over a closed period.
- b. The unfunded liabilities, for EORP and Tiers 1 & 2 for both PSPRS and CORP, determined in the June 30, 2019 actuarial valuation will become the initial layer for each employer beginning with the June 30, 2020 actuarial valuation and amortized using the current closed year period for that employer and continue to decrease each year.
  - i. The payroll growth rate assumption used to amortize the Public Safety Plan (PSPRS) June 30, 2019 Unfunded Liability will be decreased by 0.5% beginning with the 6/30/2021 actuarial valuation and again each year with the intention of ultimately achieving 0.0%. Once the payroll growth assumption reaches 2.0%, however, the Board will reevaluate the payroll growth assumption and decide whether to continue to let it track down to 0.0%.
  - ii. The payroll growth rate used to amortize the Correction Officers Retirement Plan (CORP) June 30, 2019 Unfunded Liability will be 3.0% beginning with the 6/30/2020 actuarial valuation, and future years will be reduced by 0.5% until 0.0% is reached.
  - iii. The payroll growth rate used to amortize the Elected Officials Retirement Plan (EORP) June 30, 2019 Unfunded Liability will be 2.5% beginning with the 6/30/2020 actuarial valuation, and future years will be reduced by 0.5% until 0.0% is reached.
- c. Gains and losses, for EORP and Tiers 1 & 2 for both PSPRS and CORP, for each employer beginning with the June 30, 2020 actuarial valuation will be amortized as a new layer over the same amortization period as the regular unfunded liability to a minimum of 15 years. Once the amortization period for each employer decreases to 15 years, each subsequent year’s gains and losses will be amortized as a new 15-year closed layer.

- i. The payroll growth rate used to amortize unfunded liability for all Plans under this paragraph will be 0.0% (i.e. level-dollar amortization).
  - d. Tier 3 amortization methods are established in ARS 38-843.G and ARS 38-891.K.
- 4. Amortization Method (Overfunded Amounts)
  - a. The Actuarial Value of Assets are subtracted from the target funding level (greater of 110% of AAL or 100% of PVB). Any overfunded amount is amortized as a level dollar amount over an open 10-year period.

## Metrics to Monitor Funding Objectives

1. Appropriateness of Assumptions – Gain/Loss Experience (Corollary 1a)
  - a. Metric: Do the cumulative gain/loss layers over the prior five years exceed 8% of plan assets?
  - b. Measurement: History of annual gain/loss (split by asset and liability experience) and five-year cumulative results will be tracked.
  - c. Action Plan: This metric assumes that a full experience study is performed at least every five years so objective of measurement is to monitor interim experience. If the metric answer is yes, a review of the sources or causes of gains and losses should be analyzed and presented to the Advisory Committee to provide a recommendation to the Board of Trustees. The analysis and presentation are intended to provide a basis for consideration if assumption changes are warranted between full experience studies.
2. Funding Targets (Corollary 1b)
  - a. Metric: Has the funded status, on both an AAL and PVB basis when compared to the market value of assets, increased over a five-year period?
  - b. Measurement: History of funded status measures will be tracked.
  - c. Action Plan: If the answer is no and not readily explainable (e.g., significant assumption change), a review of the reason(s) for the decrease should be researched and presented to the Advisory Committee to provide a recommendation to the Board of Trustees. The analysis and presentation are intended to provide a basis for consideration if changes to assumptions and/or methods are warranted between full experience studies.
3. Communication with Stakeholders (Corollary 2a)
  - a. Metric: Have reports and budgeting tools been provided to stakeholders in a timely fashion?
  - b. Measurement: Yes/No answer based on input from PSPRS administrator. (An annual standard survey of stakeholders – 3 to 5 questions.)
  - c. Action Plan: If the answer is no, and periodically regardless (e.g., every three years), PSPRS staff will revisit this metric to report to the Advisory Committee to provide a recommendation to the Board of Trustees if current reports / tools are sufficient and if the delivery timing is appropriate.
4. Timely Recognition of Costs (Corollary 3a)
  - a. Metric: Has the percentage of unfunded liability subject to negative amortization decreased over a five-year lookback period?
  - b. Measurement: History of unfunded liability subject to negative amortization as a percentage of total unfunded liability will be tracked.
  - c. Action Plan: If the answer is no, and not readily explainable (e.g., adopted assumption changes being phased in are anticipated to address negative amortization), a review of the reason(s) for negative

amortization should be researched and presented to the Advisory Committee to provide a recommendation to the Board of Trustees. The analysis and presentation are intended to provide a basis for consideration if changes to assumptions and/or methods are warranted between full experience studies.

## X. GLOSSARY

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Actuarial Accrued Liability – Computed differently under different funding methods, the actuarial accrued liability generally represents the portion of the actuarial present value of benefits attributable to service credit earned (or accrued) as of the valuation date.

Actuarial Present Value of Benefits – Amount which, together with future interest, is expected to be sufficient to pay all benefits to be paid in the future, regardless of when earned, as determined by the application of a particular set of actuarial assumptions; equivalent to the actuarial accrued liability plus the present value of future normal costs attributable to the members.

Actuarial Assumptions – Assumptions as to the occurrence of future events affecting pension costs. These assumptions include rates of investment earnings, changes in salary, rates of mortality, withdrawal, disablement, and retirement as well as statistics related to marriage and family composition.

Actuarial Cost Method – A method of determining the portion of the cost of a pension plan to be allocated to each year; sometimes referred to as the "actuarial funding method." Each cost method allocates a certain portion of the actuarial present value of benefits between the actuarial accrued liability and future normal costs.

Actuarial Equivalence – Series of payments with equal actuarial present values on a given date when valued using the same set of actuarial assumptions.

Actuarial Present Value - The amount of funds required as of a specified date to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payments between the specified date and the expected date of payment.

Actuarial Value of Assets – The value of cash, investments, and other property belonging to the pension plan as used by the actuary for the purpose of the actuarial valuation. This may correspond to market value of assets, or some modification using an asset valuation method to reduce the volatility of asset values.

Asset Gain (Loss) – That portion of the actuarial gain attributable to investment performance above (below) the expected rate of return in the actuarial assumptions.

Amortization – Paying off an interest-discounted amount with periodic payments of interest and (generally) principal, as opposed to paying off with a lump sum payment.

Amortization Payment – That portion of the pension plan contribution designated to pay interest and reduce the outstanding principal balance of unfunded actuarial accrued liability. If the amortization payment is less than the accrued interest on the unfunded actuarial accrued liability the outstanding principal balance will increase.

Assumed Earnings Rate – The interest rate used in developing present values to reflect the time value of money.

Decrements – Events which result in the termination of membership in the system such as retirement, disability, withdrawal, or death.

Entry Age Normal (EAN) Funding Method – A standard actuarial funding method whereby each member's normal costs (service costs) are generally level as a percentage of pay from entry age until retirement. The annual cost of benefits is comprised of the normal cost plus an amortization payment to reduce the UAL.

Experience Gain (Loss) – The difference between actual unfunded actuarial accrued liabilities and anticipated unfunded actuarial accrued liabilities during the period between two valuation dates. It is a measurement of the difference between actual and expected experience, and may be related to investment earnings above (or below) those expected or changes in the liability due to fewer (or greater) than expected numbers of retirements, deaths, disabilities, or withdrawals, or variances in pay increases relative to assumed pay increases. The effect of such gains (or losses) is to decrease (or increase) future costs.

Funded Ratio – A measure of the ratio of the actuarial value of assets to liabilities of the system. Typically, the assets used in the measure are the actuarial value of assets as determined by the asset valuation method. The funded ratio depends not only on the financial strength of the plan but also on the asset valuation method used to determine the assets and on the funding method used to determine the liabilities.

Market Value of Assets (MVA) – The value of assets as they would trade on an open market.

Normal Cost – Computed differently under different funding methods, generally that portion of the actuarial present value of benefits allocated to the current plan year.

Unfunded Actuarial Accrued Liability (UAAL) – The excess of the actuarial accrued liability over the valuation assets; sometimes referred to as "unfunded past service liability". UAL increases each time an actuarial loss occurs and when new benefits are added without being fully funded initially and decreases when actuarial gains occur.